

Message Text

CONFIDENTIAL

PAGE 01 NICOSI 02999 101622Z

61

ACTION IO-10

INFO OCT-01 EUR-12 ISO-00 NEA-10 CIAE-00 PM-04 H-02 INR-07

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R 101500Z OCT 75

FM AMEMBASSY NICOSIA

TO SECSTATE WASHDC 2460

INFO AMEMBASSY ATHENS

AMEMBASSY ANKARA

AMEMBASSY LONDON

AMEMBASSY PARIS

USMISSION USNATO

USMISSION USUN

USEUCOM

USDOCOSOUTH

DIA WASHDC

C O N F I D E N T I A L NICOSIA 2999

E. O. 11652: GDS

TAGS: PFOR CY TU

SUBJECT: NON-IMPLEMENTATION OF VIENNA III AGREEMENTS

1. SUMMARY: HAVING GOTTEN REMAINING 8,000 TURKS OUT OF SOUTHERN CYPRUS UNDER TERMS OF VIENNA III AGREEMENTS, TURKISH MAINLAND MILITARY ARE OBDURATELY BACKTRACKING ON OTHER ASPECTS THEY DO NOT LIKE, THEREBY DISAVOWING DENKTASH'S COMMITMENTS.
END SUMMARY.

2. UNFICYP FORCE COMMANDER CHAND AND OTHER SENIOR UNFICYP PERSONNEL HAVE INFORMED US THAT TURKISH MAINLAND MILITARY ARE STRONGLY RESISTING IMPLEMENTATION OF DENKTASH'S PLEDGES MADE AT VIENNA III TO RECIPROCATATE GOC'S WILLINGNESS ALLOW NORTHWARD MOVEMENT OF THE APPROXIMATELY 8,000 TURKS WHO HAD REMAINED IN SOUTH. FURTHER, THEY HAVE RENEGED ON MINOR LIBERALIZING MOVES AFFECTING GREEKS IN NORTH TO WHICH THEY
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 NICOSI 02999 101622Z

HAD AGREED DURING THE MONTH FROM EARLY AUGUST UNTIL EARLY

SEPTEMBER) THAT IT TOOK TO MOVE TURKS NORTHWARD. THAT THIS IS ACUTELY EMBARRASSING TO DENKTASH DOES NOT SEEM TO INFLUENCE TURKISH COMMANDERS.

3. SPECIFICALLY, IN VIENNA III, DENKTASH UNDERTOOK TO GIVE UNFICYP "FREE AND NORMAL ACCESS" TO THE APPROXIMATELY 9,000 GREEKS REMAINING IN NORTH (8,000 IN KARPASS, 1,000 ELSEWHERE). UNFICYP WAS TO BE ALLOWED TO ESTABLISH SEVEN "LIAISON" POSTS TO REASSURE GREEK VILLAGERS (FOUR IN KARPASS, ONE EACH IN LAPITHOS, AYIOS EPIKTITOS AND BELLAPAI). TURKS WERE TO COOPERATE IN ADMISSION OF SORELY-NEEDED GREEK TEACHERS AND DOCTORS. GREEK VILLAGERS WERE TO BE ALLOWED FREEDOM OF VISITS BETWEEN VILLAGES. FINALLY, DENKTASH AGREED TO A RE-UNION OF FAMILIES THAT WOULD ALLOW UP TO 800 GREEKS EARLIER EXPELLED FROM KARPASS TO RETURN.

4. AFTER VIENNA III, UN MOVED TO IMPLEMENT AS MANY AS THESE UNDERSTANDINGS AS IT COULD DURING THE TIME IT TOOK TO MOVE TURKS NORTH, REALIZING THAT ONCE THIS MOVEMENT ACCOMPLISHED THE TURKISH SIDE MIGHT TURN UNCOOPERATIVE. WITH DENKTASH LARGELY OFF THE ISLAND, NEGOTIATIONS FOR IMPLEMENTATION WERE NECESSARILY PRIMARILY WITH MAINLAND TURKISH COMMAND. SOME LIMITED PROGRESS WAS MADE. FOUR LIAISON POSTS WERE ACTIVATED IN KARPASS, UNFICYP TEMPORARILY GAINED SOME FREEDOM TO VISIT GREEK VILLAGES. APPROXIMATELY 250 INDIVIDUAL APPLICATIONS FOR RETURN TO NORTH UNDER FAMILY REUNION WERE APPROVED.

5. SINCE COMPLETION OF TURKISH MOVEMENT NORTHWARD, UNFICYP INFORMS US THAT THERE HAS BEEN A STEADY HEADENING OF MAINLAND COMMAND'S POSITION AND EVEN A RETREAT FROM SOME OF THE MINOR LIBERALIZATIONS EARLIER AGREED. TURKS HAVE STALLED

ESTABLISHMENT OF THE THREE LIAISON POSTS OUTSIDE KARPASS. THERE HAS BEEN NO RESPONSE ON APPROXIMATELY 500 PENDING APPLICATIONS FOR RETURN. PERMISSION HAS NOT BEEN RECEIVED FOR SOME 35 TEACHERS AND ADDITIONAL DOCTORS TO ENTER TURKISH ZONE. GREEK RESIDENTS OF NORTH HAVE NOT BEEN ACCORDED THE PROMISED FREEDOM OF VISITS BETWEEN VILLAGES. IN THE PAST WEEK UNFICYP HAS BEEN DENIED ENTRY PURSUANT TO "FREE AND NORMAL

CONFIDENTIAL

PAGE 03 NICOSI 02999 101622Z

ACCESS" AGREEMENT EXCEPT IN CONJUNCTION WITH DELIVERY OF RELIEF SUPPLIES. UNFICYP PERSONNEL STATIONED AT THE FOUR KARPASS LIAISONNPOSTS HAVE BEEN TURNED BACK WHEN TRYING TO TRAVEL OUTSIDE HALF-MILE RADIUS OF POST. STRENUOUS BUT EVER-TACTFUL REPRESENTAATIONS BY UNFICYP FORCE COMMANDER AND SENIOR POLITICAL OFFICER GORGE (WHO ACTING IN ABSENCE OF AN UNSYG SPECIAL REPRESENTATIVE) HAVE BEEN BRUSKLY REJECTED. IN THESE DISCUSSIONS,

MAINLAND COMMANDER HAS SHOWN OPEN CONTEMPT FOR DENKTASH AND VIENNA III UNDERTAKINGS -- ALTHOUGH WE ARE CONFIDENT THESE WERE APPROVED BY GOT AT THE TIME.

6. CJ BRINGING FOREGOING SITUATION TO OUR ATTENTION, GENERAL CHAND HAS ASKED THAT WE ACT APPROPRIATELY TO TRY TO PREVENT FURTHER RETROGRESSION IN SITUATION AND MOVE SITUATION TOWARDS FULLER COMPLIANCE WITH VIENNA AGREEMENTS. WE HAVE SAID, AND UNFICYP AGREES, THAT IT IS PLEDGES TO UNSYG THAT ARE AT STAKE AND PRIMARY RESPONSIBILITY FOR IMPLEMENTATION THEREFORE LIES WITH HIM. AT SAME TIME, WE HAVE AGREED TO SPEAK INFORMALLY ON THIS SUBJECT IN CONTACTS WITH TURKISH CYPRIOT LEADERS.

7. ON OCTOBER 10, DCM BROACHED TURKISH NON-IMPLEMENTATION OF VIENNA III UNDERSTANDINGS WITH VEDAT CHELIK, DENKTASH'S "MINISTER OF STATE" FOR FOREIGN AFFAIRS." DCM RECAPPED SITUATION AS WE HAD LEARNED IT FROM UNFICYP, FROM OUR OWN OBSERVATIONS AND THROUGH REGULAR MEETINGS WITH THE GREEK CYPRIOT "COMMITTEE FOR ENCLAVED PERSONS IN THE KARPASS". DCM OPINED THAT AN OBJECTIVE READING WOULD BE THAT WHILE THE TURKISH CYPRIOTS HAVE RECEIVED ALMOST 100 PERCENT OF THE BENEFITS DUE THEM THE GREEK CYPRIOTS HAVE YET TO GAIN EVEN A SMALL PORTION OF THE BENEFITS THEORETICALLY ASSURED BY THE AGREEMENTS AT VIENNA III. DCM ASKED CHELIK HOW HE COULD ACCOUNT FOR WHAT COULD APPEAR TO BE TURKISH CYPRIOTS' FAILURE TO LIVE UP TO THEIR PART OF VIENNA III. QUERY DREW LONG SILENCE AND, IN THE END, CIRTUALLY TOTAL STONEWALLING BY CHELIK. HIS ONLY SUBSTANTIVE COMMENTS WERE THAT HE HAD BEEN "OUT OF TOUCH WITH DEVELOPMENTS ON THE MATTER" AND THAT HE BELIEVED THE DELAY WITH REGARD TO THE 35 SCHOOLTEACHERS INVOLVED THEIR DEMAND FOR PERIODIC TRIPS TO AND FROM THE GREEK CYPRIOT AREA, DETAILS CONFIDENTIAL

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PAGE 04 NICOSI 02999 101622Z

OF WHICH HAD NOT BEEN WORKED OUT. HE PROMISED TO CHECK FURTHER AND LET US KNOW.
CRAWFORD

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